











Proposed Capital Facilities Capacity Charge Adjustments

Special Board of Directors Meeting November 6, 2024

Capital Facilities Capacity Charge (CFCC) Update Schedule



September	● 9/30	Fin Comm: Review CFCC Development Overview and Key Assumptions	
October	10/9 10/30	Review CFCC Development Overview and Key Assumptions Fin Comm: Review Proposed CFCCs	
November	• 11/6	Review Proposed CFCCs, Set Public Hearing for CFCC Adjustments	+

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Overview Current District CFCCs



- Current CFCCs (approved by Board Ordinance No. 87, July 2006)
 - Bay Point (Zone 1): \$3,940/equivalent residential unit (ERU)
 - Pittsburg (Zone 2): \$4,358/ERU
 - Antioch (Zone 3): \$5,033/ERU
- Projected FY24/25 CFCC Revenue = \$1.9M
 - District incorporates recent CFCC revenue and growth in service area in financial planning activities each year
 - 5-year annual average growth = 745 ERUs (1,406 ERUs in 2021)
- CFCCs are placed in WW Expansion Fund to pay portion of existing debt service, cost of new facilities to serve growth
 - Current balance = \$15.7M (as of June 30, 2024)
- Current 5-year CIP = \$187.1M (\$17.0M funded by CFCCs)

District Strategic Plan Fiscal Responsibility Goal



Fiscal Responsibility Manage financial resources effectively to meet funding needs and maintain fair and reasonable rates

- **STRATEGY NO. 2** Ensure legal, equitable, and cost-of-service based rates with revenue need allocation to appropriate customer categories
 - **Key Objective** Ensure equitable collection of SSC revenue from existing customers and CFCCs from new customers (i.e., growth in service area)
- Completed Resource Recovery Facility Master Plan (November 2022)
 - Projected future WWTP flow and process loading conditions
 - Assessed available WWTP capacity and capital expansion needs
 - Recommended major capital improvements to address WWTP capacity with preliminary cost estimates
- Implementing Secondary Process Improvements Phase 1 to address
 WWTP capacity needs with more detailed costs
- Procured consultant to develop updated CFCC Study and proposed CFCCs

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- CFCC Development Guiding Principles
 - Ensure fair, equitable, and cost-of-service based CFCCs with revenue need allocation to appropriate customers
- Assess CFCCs to ensure growth pays the full share of costs to provide facilities that serve growth
- Comply with regulatory and legal requirements for collection of connection fees





CFCC Development Cost Allocation Methodology Options





New development shares in capital costs previously incurred and pays projected capital costs to be incurred in future to provide capacity for new development

> Some available capacity, but not sufficient to meet projected near-term growth



New development pays for **projected capital costs to be incurred in the future** to provide capacity for new development

Significant projected growth, limited to no excess capacity

Buy-In Method

New development shares in **capital costs previously incurred**, which is discounted by age of existing infrastructure

Limited projected growth, sufficient excess capacity

Hybrid Method CFCC Calculation Methodology



Preliminary CFCC calculation indicates Buy-In
 Component = 45% and Incremental Component = 55% (validates use of Hybrid Method)

Delta

CFCC Development Key Assumptions



Buy-In Component (Existing Assets)

- Utilize "Replacement Cost Less Depreciation" approach (versus "Book Value" or "Market Value") to determine Existing System Value
- Existing System Value = \$161M
- Capital-Related Reserves = \$52M
- Outstanding Debt (Principal) = \$27.9M
- Interest Secured by CFCCs = \$0.44M (net present value)

Incremental Component (Future Asset Needs)

- Major WW Projects for New Growth
 - Secondary Process Improvements (15.5% of total) = \$32.6M
 - Antioch Pump Station and Conveyance System Improvements (18% of total) =
 - Assume costs will be recovered via CFCCs over next ~15-20 years

\$4.1M

\$36.7M

CFCC Study Recommendations



- Proposed CFCC Adjustments: Assess same CFCC (\$4,888 per ERU) for Wastewater Treatment/Conveyance for all three District zones with additional CFCC component for Bay Point (Zone 1) only (\$586 per ERU) for Wastewater Collection costs
 - CFCCs in Bay Point will be higher due to District-owned collection system, Pittsburg/Antioch own their respective systems
 - Similar to District Sewer Service Charges (SSCs), which include surcharge for Bay Point collection system

	Current District	CFCC Component (per ERU)		Total Effective CFCC per ERU (District + City)		
District Zones	CFCC (per ERU)	District Treatment & Conveyance (Proposed)	District Collection (Proposed)	City Collection (Current)	Current	Proposed
Bay Point (Zone 1)	\$3,940	\$4,888	\$586	N/A	\$3,940	\$5,474
Pittsburg (Zone 2)	\$4,358	\$4,888	N/A	\$2,956	\$7,314	\$7,844
Antioch (Zone 3)	\$5,033	\$4,888	N/A	\$2,671	\$7,704	\$7,559

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Proposed CFCC Adjustments Peer Agency Comparison



Comparison of Peer Agency Wastewater Capacity Charges







- Non-residential Customer ERU Calculation: No proposed changes to current methodology for commercial, industrial customers
 - ERU calculation is based on development type and associated impact (e.g., wastewater strength, flow) on District's Wastewater Treatment, Conveyance, and Collection systems
- Index-based Annual CFCC Adjustments: Index CFCCs to Engineering News-Record SF Bay Area Construction Cost Index (ENR-CCI) to provide for annual CFCC adjustments for each zone

CFCC Study Recommendations (cont'd)



Accessory Dwelling Unit (ADU) CFCC Factors: Implement a proportionate fee structure consistent with regulatory and legal requirements

Dwelling Type	CFCC Factor
Single Family Residential – Each Unit	1.00 ERU
Multiple Dwelling Structure – Each Unit	1.00 ERU
Multiple Dwelling Structure – Each Unit	1.00 ERU
Assessme Develling Unit and Junion Assessme Develling Unit	
Accessory Dwelling Unit and Junior Accessory Dwelling Unit Exception: Conversion of space within an existing structure, may include an expansion of not more than 150 sf to facilitate ingress and egress	0.54 ERU per 1,000 st 0.00 ERU
Accessory Dwelling Unit and Junior Accessory Dwelling Unit Exception: Conversion of space within an existing structure, may include an expansion of not more than 150 sf to facilitate ingress and egress Commercial Trailer (Mobile Home) Parks – Each Trailer Space	0.54 ERU per 1,000 st 0.00 ERU 1.00 ERU

- Staff considered implementation of ADU CFCC Factors by District Zone (not recommended) to account for variations in home sizes in service area
 - CFCC Factor: ERUs per 1,000 sf = Antioch (0.51), Pittsburg (0.56), Bay Point (0.73)
- Most peer agencies assess <u>uniform</u> proportionate fee structure for ADUs
 - Range = 0.36-0.83 ERU per 1,000 sf (District CFCC factor ≈ average of peer agencies)

Proposed CFCC Adjustments Outreach Efforts



- Conduct outreach to development community via in-person and virtual meetings over next two weeks
 - Inform and solicit input regarding CFCC adjustments
 - Post Notice of Public Hearing and publish in Contra Costa Times and on District website
 - Distribute notices to developers, engineers, contractors, local chambers of commerce, Building Industry Association (BIA)

Recommendations



- Provide comments on proposed CFCC adjustments
- Set a public hearing for 5:30 pm on December 11, 2024

