

Key Assumptions for Proposed FY23/24 Sewer Service Charges

Finance Committee Meeting March 16, 2023



Overview FY23/24 SSC Development



- Staff is currently engaged in developing the proposed FY23/24 Budget and 5-year CIP
 - Ensure consistency with District's guiding principles for long-term financial sustainability
- In June 2022, staff projected a 4.5% SSC increase for FY23/24
- However, based on key changes to anticipated cash flow needs for major capital projects, staff is proposing that SSCs in FY23/24 be maintained at the same level as FY22/23 (i.e., no SSC increase)

Overview



New 5-Year CIP Development

- Preliminary new 5-year CIP = \$137.2M (current = \$135.9M)
- Although CIP total is nearly the same, cash flow magnitude and timing has changed significantly from two years ago for several major capital projects that represent 60% of CIP
 - Secondary Process Improvements Project (\$60.0M)
 - Antioch Pump Station and Conveyance System Improvements Project (\$18.5M)
 - Cogeneration System Improvements Project (\$10.0M)
- Key CIP Development Drivers: Significant scope and cost estimate increases, schedule delays for these projects
 - Directly impacts revenue, cash flow needs, and associated SSCs

Secondary Process Improvements Potential Expanded Scope/Cost



- Project schedule has been delayed by approximately two years (completing master planning work)
 - Significant impacts to future SSC rate projections
- Original project scope (\$60.0M) did not include nutrient removal (renew infrastructure, address service area growth)
- Algal blooms in SF Bay last summer may accelerate implementation of nutrient removal requirements
 - Full nutrient removal cost at District = \$150-200M+ (not in CIP)
 - Regional Water Board is considering "early actions" by POTWs
- Staff is now considering inclusion of a partial (15-20%) nutrient removal approach—if cost effective



Antioch PS and Conveyance System Improvements Schedule Delay/Increased Cost



- Project schedule has been delayed by approximately two years (significant planning/predesign efforts to determine best project approach)
 - Significant impacts to future SSC rate projections
- Project cost was increased from \$9.0M to \$18.5M in current 5-year CIP



Cogeneration System Improvements Project Schedule Delay/Increased Cost



- Project schedule has been delayed by approximately one year—provided opportunity to access federal funding
 - District recently (Feb 2023) awarded project design contract and is pursuing federal tax credits (30-50% of capital cost) under Inflation Reduction Act (requires in construction by Dec 2024)
- Current 5-year CIP includes \$5.0M cost estimate
 - Staff will include \$7.0M cost in new CIP (\$10.0M project cost with assumed \$3.0M federal tax credit)
- District is also considering expanded biogas production and utilization, which will increase nutrient loading and need to be addressed via Secondary Process Improvements Project



Major Factors Impacting FY23/24 SSCs



- Prior financial plans included different cost estimates and schedules for these major capital projects
 - Significant delays in project implementation impacts SSC revenue collection needs in near term
 - Cost estimates and schedules will be further refined in early 2024
- Supply chain disruptions have caused delays to other projects (Switchgear Replacement, Bridgehead Pipeline Replacement)
- Increased growth in service area has provided additional SSC revenue
- District continues to effectively manage its operating budget with additional salary and benefit savings (i.e., vacancies) that balance increases in chemical and biosolids management costs

Summary of Recent SSC Increases and Updated Preliminary SSC Projections



- District increased SSCs in recent years to meet capital infrastructure investment and operational needs
 - **3.5%** (FY20/21), **6.5%** (FY21/22), **4.5%** (FY22/23)
- In June 2022, staff projected the following SSCs:
 - **4.5%** (FY23/24), **2.5%** (FY24/25), **2.0%** (FY25/26), **2.0%** (FY26/27)
- Based on updated estimates of CIP cash flow magnitude and timing, staff has determined that FY23/24 SSCs could be maintained at FY22/23 levels without any significant impact on future SSC revenue projection needs
 - **0.0%** (FY23/24), **2.0 3.0%** (FY24/25-FY26/27)

Additional FY23/24 SSC Considerations



- No Proposition 218 Notice is required to maintain FY22/23 SSCs in FY23/24; however, Board is required to approve a resolution authorizing SSC collection on tax roll
- Staff will include rebalancing the distribution of FY23/24 SSC revenue between capital and operating needs to cash flow and fund balance reserve requirements
- As reported by District's auditor (Feb 2023), District is currently in a strong financial position with sufficient fund balances and reserves

Next Steps



- Review FY23/24 Operating Budget Assumptions
 - Finance Committee, Board (Apr 2023)
- Review Proposed Budget/5-year CIP and Establish Public Hearing Date
 - Finance Committee, Board (May 2023)
- Conduct Public Hearing and Consider 5-year CIP Adoption, Consider Approving FY23/24 Budget, Consider Authorizing FY23/24 SSC Collection on Tax Roll
 - Board (Jun 2023)

